# final wild and scenic river study



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## FINAL WILD AND SCENIC RIVER STUDY KOYUK RIVER, ALASKA

Abstract: Pursuant to section 5(a) of the Wild and Scenic Rivers Act (Public Law 90-542, as amended), the National Park Service, U.S. Department of the Interior, has prepared this <u>Final Wild and Scenic River Study</u> for the Koyuk River in Alaska. The report finds that the river is not eligible for inclusion in the National Wild and Scenic Rivers System.

The Koyuk River was examined from its headwaters in the Seward Peninsula uplands to its mouth at Norton Bay. The study focus was whether outstandingly remarkable values were present along the river and adjacent land areas. The study team did not find any values associated with the Koyuk River corridor, individually or collectively, to be outstandingly remarkable. Because the river meets only one of the two criteria for eligibility set forth in the Wild and Scenic River Act--it is free flowing, but it does not possess one or more outstandingly remarkable values--the Koyuk is not eligible for inclusion in the National Wild and Scenic Rivers System.

#### SECTION I

### DRAFT KOYUK RIVER WILD AND SCENIC RIVER STUDY

The draft document was widely distributed on and after January 31, 1984. It has not been reprinted and is incorporated here by reference. A limited number of copies are available at the office of the regional director, Alaska Region, National Park Service, 2525 Gambell Street, Room 107, Anchorage, Alaska 99503.

#### SECTION II

#### CHANGES TO THE DRAFT STUDY REPORT

#### Page

6 & 8 The last paragraph on page 6 (continuing on to page 8) should be updated to read:

Employment statistics for 1981 show a labor force of 3,932 people for the Nome Census Division. The 1981 annual unemployment rate was 9.1 percent, with a June high of 11.4 percent and an October low of 6.7 percent (Alaska Department of Labor 1983a). In comparison, statewide statistics for 1981 show an annual unemployment rate of 9.3 percent (Alaska Department of Labor 1983b).

8 The first sentence of the second paragraph should read:

The following table reflects the average wages in the region's larger communities.

8 The fourth paragraph should read:

A 1972 subsistence survey in the Bering Strait Native Association area (U.S. Department of the Interior 1975) revealed that Koyuk had the third highest per capita rate of all harvestable resources in total pounds of usable weight.

9 The first complete sentence of the first paragraph should read:

Three potential transportation/utility corridors have been identified along the Koyuk River (USDI, Bureau of Land Management 1974): the first one is a northerly route extending north from Koyuk to Cape Lisburne; the second is an east-west route between Bettles and Nome that would cross the headwater area; and the third goes south from Koyuk to Kamishak Bay.

The last sentence of the second paragraph under "Commercial Fishery" should read:

It is highly probable that some king and coho salmon do enter the Koyuk River system, since they are present in other rivers in the Norton Bay subdistrict.

12 Under "Caribou," the following should be added at the end of the paragraph:

However, the herd has been expanding its winter range westward over the past few years, as the herd size increases. Thus, increased use of the Koyuk River area by caribou is a strong possibility in the near future.

#### <u>Page</u>

12 Under "Waterfowl," substitute the following:

Annual waterfowl survey data compiled by the U.S. Fish and Wildlife Service reveal high waterfowl utilization of the area, especially in wetlands along the lower Koyuk River. Pintails appear to be the most common nesting waterfowl in the area. Breeding and nesting activities by tundra swans, sandhill cranes, lesser Canada geese, arctic and red-throated loons, and common eiders have also been documented for the lower river. Many other species of waterfowl and shorebirds occur throughout the area, and it also provides important nesting and feeding areas for fall and spring migrants, as well as nesting habitat.

The following should be inserted between the first and second sentences under "Scenic Resources":

The river flows through rolling, tundra-covered terrain from the headwaters to tidewater.

Delete the following from the first sentence of the third paragraph:

". . . to follow the river downstream."

19 Add the following after the last paragraph:

The Bureau of Land Management has found the Koyuk River to be navigable at least through T4S, R13W, KRM. The state of Alaska has not completed its research for this area. However, based on the use documents and hydrologic-physical characteristic data available, the state feels that the Koyuk River may be navigable at least to Big Bar Creek. The beds of navigable streams belong to the state of Alaska.

30 Under Alaska Department of Labor, change 1982a and 1982b to 1983a and 1983b respectively.

#### SECTION III

COMMENTS FROM FEDERAL AGENCIES, STATE AND LOCAL GOVERNMENTS, NATIVE AND OTHER ORGANIZATIONS



#### DEPARTMENT OF AGRICULTURE

OFFICE OF THE SECRETARY WASHINGTON, D.C. 20250

June 1 9 1984

Honorable G. Ray Arnett Assistant Secretary for Fish and Wildlife and Parks Department of the Interior Washington, D.C. 20240

Dear Mr. Arnett:

We have reviewed your draft Wild and Scenic River study reports for the Kanektok and Koyuk Rivers in Alaska. We are in agreement with your recommendations that the Kanektok River is not suitable for Wild and Scenic River designation, and the Koyuk River is not eligible.

We have no further comments at this time.

Sincerely,

Richard E. Lyng

lopeta Secretary



Office of the Secretary of Transportation

27

The Honorable G. Ray Arnett Assistant Secretary for Fish and Wildlife and Parks Department of the Interior Washington, D.C. 20240

Dear Mr. Arnett:

Thank you for your recent letter to Secretary Dole, enclosing a copy of the draft report on the Koyuk Wild and Scenic River Study, Alaska. The study concluded that the Koyuk River is not eligible for inclusion in the National Wild and Scenic Rivers System, because it does not possess outstandingly remarkable values.

The Department of Transportation has no comment on the draft report. We appreciate the opportunity to comment.

Sincerely.

Matthew V Scocozza
Assistant Secretary for Policy and International Affairs



#### DEPARTMENT OF THE ARMY OFFICE OF THE ASSISTANT SECRETARY

WASHINGTON, D.C. 20310

4 APR 1984

Honorable G. Ray Arnett Assistant Secretary for Fish and Wildlife and Parks U. S. Department of the Interior Washington, D. C. 20240

Dear Mr. Arnett:

Your letter of January 23, 1984, requested comments of the Department of the Army on your proposed report on the Wild and Scenic River Study on Koyuk River, Alaska.

The report concludes that the Koyuk River lacks the essential qualities and characteristics necessary to be eligible for inclusion in the National Wild and Scenic River System. In view of this conclusion, we have no comments.

Sincerely,

William R. Gianelli

Assistant Secretary of the Army

(Civil Works)

CSU Planning Office 333 Raspberry Road Anchorage, AK. 99502 Phone: 267-2215

10 April 1984

Roger Contor, Regional Director National Park Service 2525 Gambell Street Anchorage, Alaska 99503

Dear Mr. Contor:

The State Conservation System Units (CSU) Contacts have completed their review of the Koyuk River draft wild and scenic river report. State Contacts concur with the finding that this river is not eligible for inclusion in the Wild and Scenic River System.

The plan is concise and generally well written. To improve the quality of the final draft of this document, we request that a paragraph describing submerged land ownership be included. It would also be appropriate to correct the errors noted on pages 6 and 8 (see attached corrected copy) and include the attached revised labor force statistics.

Thank you for the opportunity to comment on this draft report. Please contact us if we can be of assistance in clarifying these comments.

Sincerely,

Tina Conning

State CSU Coordinator

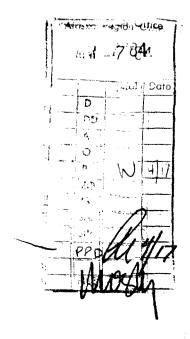
cc: L. Nebel, NPS

J. Mosby, NPS

S. Leaphart, CACFA

L. Parker, ALUC

State CSU Contacts



#### KOYUK RIVER - DRAFT WILD & SCENIC RIVER STUDY

- Author should refer to Kanektok River Report for organizational and stylistic ideas.
  - Table of contents standardize format with Kanektok River Report.
- Page 5 Vicinity Map Location of river is not obvious at a glance. Perhaps a heavier weight line could be used. The dotted line symbol is also difficult to differentiate from the dot symbol for settlements.
- Page 7 Location Map North arrow should be more prominently displayed.
- Page 8 Third paragraph (Above <u>Transportation and Access</u>) Harvest of what? Not clear.
- Page 9 First paragraph. Could use a figure illustrating transportation corridors. Also, the transportation corridor numbering system makes no sense.
- Page 13 Is any soils information available for the <u>Geology and Mineral Resources</u> section? The wording is awkward in the first sentence under <u>Geology</u>. Citations should read "USGS" rather than "USDI, Geologic Survey" following common usage.
- Page 15 <u>Water Resources</u> Read the section on stream flow and water quality in the Kanektok River Report. Third paragraph of section: Use expressions like "The river has a <u>gradient</u> of X feet per mile", for example.
- Page 16 Fifth paragraph This strip of vegetation increases in width, not depth.
- Page 16 Scenic Resources This needs a general statement early in the section that the river flows through rolling, tundra-covered terrain from the headwaters to tidewater, and then discouss the minor variations on this theme.
- Page 17 Third paragraph Did you feel nervous with that vegetation following you?
- Page 18 Land Status Map The location of the Kateel River Meridian is unclear.
- Page 33 <u>Participants</u> section All entries should be followed by "Anchorage".

STATE OF ALASKA

#### OFFICE OF THE GOVERNOR

OFFICE OF MANAGEMENT AND BUDGET DIVISION OF GOVERNMENTAL COORDINATION

SOUTHEAST REGIONAL OFFICE 211 Fourth Street Pouch AW, Room 306 Juneau, AK 99811 Phone: (907) 465-3562 SOUTHCENTRAL REGIONAL OFFICE 3301 Eagle Street Suite 307 Anchorage, AK 99503 Phone: (907) 272-3504

Registered Mail Return Receipt Reguested April 19, 1984

Mr. Roger J. Contor, Regional Director National Park Service 2525 Gambell Street, Room 107 Anchorage, AK 99503-2892

Dear Mr. Contor:

SUBJECT: KOYUK RIVER DRAFT REPORT

STATE I.D. NUMBER AK840307-09A

The Division of Governmental Coordination (DGC) has completed the consistency review of your plan in which you propose to not designate the Koyuk River a Wild and Scenic River.

Based on our review, the Division agrees with your consistency determination that the project is consistent with the Alaska Coastal Management Program.

If changes to the original plan are made, you are required to contact this office to determine if a review of the revision is necessary.

Thank you for your cooperation with the Alaska Coastal Management Program.

Sincerely,

ROBERT L. GROGAN ASSOCIATE DIRECTOR

Jack R. Heesch

Regional Coordinator

lr

cc: Helga Eakon, Unalakleet
 Caleb Pungowiyi, Nome
 Jan Sorice, DGC, Fairbanks

BILL SHEFFIELD, GOVERNOR

CENTRAL OFFICE

POUCH AW JUNEAU, ALASKA 99811 PHONE: (907) 465-3562

NORTHERN REGIONAL OFFICE 675 Seventh Avenue Station H Fairbanks, AK 99701 Phone: (907) 456-3084

cc: Hel

#### DEPARTMENT OF NATURAL RESOURCES

DIVISION OF LAND AND WATER MANAGEMENT

555 Cordova Street Pouch 7-005 Anchorage, Alaska 99510 Phone: (907) 276-2653

April 18, 1984

5103.03(B)(5) Koyuk

Mr. Rodger Contor, Regional Director National Park Service 2525 Gambell Street Anchorage, AK 99503

Dear Mr. Cantor:

Your office recently requested this office to make a determination on the navigability of the Koyuk River in response to the wild and scenic river report being done by your agency.

The Bureau of Land Management has found the Koyuk River to be navigable at least through T. 4 S., R. 13 W., K.R.M. This determination was made in response to conveyance actions made under the Alaska Native Claims Settlement Act.

We have not completed our research at this time for the Northwest hydrologic region. However, based on the use documents and hydrologic - physical characteristic data we have, we feel the Koyuk River is navigable at least to Big Bar Creek. When our research for that area is complete we may find that the river is navigable further upstream.

Please feel free to contact me if further information is needed.

Sincerely,

Ron Swanson, Head Retained Lands Unit

cc: Jack Mosby, NPS

Tina Cunning, CSU Office

RS/dpj

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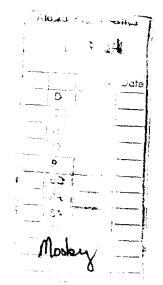
## Citizens' Advisory Commission on Federal Areas

515 Seventh Avenue Suite 310 Fairbanks, Alaska 99701 (907) 456-2012

April 20, 1984

Roger Contor Regional Director National Park Service 2525 Gambell Room #107 Anchorage, Alaska 99503

Dear Mr. Contor:



The Citizens' Advisory Commission on Federal Areas concurs with the study team's decision that the Koyuk River is not eligible for inclusion in the National Wild and Scenic River. System. This finding is based on the lack of outstanding or remarkable scenic, recreational, geologic, fish and wildlife, historic or cultural values.

Additionally, a considerable portion of the adjacent lands along the study corridor are native and/or State selections. The local economy has few private job opportunties but the region does have a modest potential for some mineral development. Inclusion of the Koyuk River into the National Wild and Scenic River System could unnecessarily restrict future mineral or other economic development on the aforementioned State and native lands.

The study team for the Koyuk should be complimented on the clean, concise nature of the document. Inclusion of the Guidelines for Eligibility, Classification and Management of River Areas was particularly helpful to the reader.

The Commission would like to be provided with a copy of the final report for the Koyuk.

Sincerely,

Stan Leaphart

Executive Director



#### Northern Alaska Environmental Center

218 DRIVEWAY FAIRBANKS, ALASKA 99701 (907) 452-5021

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April 18, 1984

Regional Director Alaska Regional Office National Park Service 2525 Gambell St. Anchorage, Alaska 99503

Dear Mr. Contor,

The Northern Alaska Environmental Center objects strongly to the conclusions of the draft wild and scenic river report for the KOYUK—RIVER in northwest Alaska. We find it incredible that the NPS could claim that a free-flowing river virtually encompassed by wilderness "does not possess one or more outstandingly remarkable values."

We note that the river has one of the highest densities of grizzly bear in that part of Alaska and that the river crosses through the southern portion of the Western Arctic Caribou Herd migration route. Certainly the existence of such remarkable wildlife phenomenon should qualify as a "remarkable" value.

One would expect the National Park Service to give some value to an almost total wilderness surrounding of seemingly limitless vistas even without a "Mt. McKinley" to set it off for the Instamatic snap shots. It causes one to wonder what sort of "standards" have been imposed by the study team and what sort of predetermined prejudice they brought with them into the field.

We are extremely disappointed by the narrow definition of what constitutes an "outstandingly remarkable value." We are suspicious of some secret criteria based on a predetermined model. It is much easier for us to believe that the NPS is merely attempting to not get in the way of any potential Alaska Department of Transportation access corridor then to accept that this river is unqualified for designation as a wild and scenic river.

Sincerely,

Robert D. Warren Executive Director

As the Nation's principal conservation agency, the Department of the Interior has basic responsibilities to protect and conserve our land and water, energy and minerals, fish and wildlife, parks and recreation areas, and to ensure the wise use of all these resources. The department also has major responsibility for American Indian reservation communities and for people who live in island territories under U.S. administration.

Publication services were provided by the graphics and editorial staffs of the Denver Service Center. NPS  $\,$  D-2161A

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