<table>
<thead>
<tr>
<th><strong>INVESTIGATIONAL AREA</strong></th>
<th><strong>SANDY CREEK AREA</strong></th>
</tr>
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<tbody>
<tr>
<td><strong>Land Program Project</strong></td>
<td></td>
</tr>
</tbody>
</table>

1. Location: County **VENANGO**; State **PENNA.**; Symbol __________
2. Area proposed for purchase _____ acres; area under option _____ acres
3. Price per acre: Average _____; maximum _____; minimum _____
4. Number of farms in the proposed area _____; percentage of farmland _____; percent of cropland _____
5. Total number of families on proposed area _____; Total number of persons on area _____; Average number of persons per family _____; Total number of families to be cared for _____; with insufficient assets to relocate without assistance _____
6. Number of families on optioned area _____; Families to remain on area _____ (a) to be employed _____, (b) by agreement _____, (c) refusing to move _____
7. Population within radii of 10 miles _____; 20 miles _____; 50 miles _____
8. When will optioning be completed? __________________________________________
9. Has State Relief Administrator designated a representative to work with the Project Manager? _____, if so, give name and address __________________________________________
10. Will State Relief Administration furnish labor and materials for project? _____
11. When will project plan be ready to submit for purchase authorization? __________
12. Name of agency that will take responsibility for completed area ______________________
13. Has written agreement to above been signed? _________________________________
14. Project Manager's name and address _________________________________________
15. On reverse side give a statement of the progress and difficulties encountered during the last ten days together with names of all persons actively engaged in promoting this project. In addition to these statements, difficulties should be called to the attention of the Regional Projects Manager by separate letter.

**Signature**
A preliminary report on this area was worked up and sent in to the Harrisburg Office. Indication points that apx. 6,000 acres could be acquired at an average of $ 15.00 to $ 20.00 per acre.

The area is located about 5 miles south of Franklin, Pa., on Penn’a. Highway #8 in Sandy Creek and Victory townships. In Sandy Creek 448 people out of the 1079 are on relief and 151 of the 201 in Victory are on relief. Apx. ½ of these live on the area.

About 25% of the area is open country of which apx. 15% is now being tilled. It is submarginal in character.

Owing to topography, streams, tree growth and ready accessibility to over 600,000 people within 50 miles, it is ideal for development as a demonstrational recreation area. Report proper will cover same.
UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
STATE PARK DIVISION

72 West Pondfield Road
Bronxville, New York

April 15, 1935

Subject: Land Program - Projects, Pa.

Att: Mr. John Dreier, Coordinator,
The Land Program

Sirs:

We have just received your letter to Mr. Borgerson of April 9 and your record of approved projects is correct. We expect to submit Sandy Creek (Venango County), to Washington some time during the coming week.

Blacklick (Indiana County), was recently returned by the Washington office for revision.

Weiser South Mountain (Lebanon and Berks Counties), is being held in Washington.

Killbuck Area (Cambria County), is in this office and will probably be submitted some time during the next ten days.

Warm Springs (Perry County), has been prepared but may or may not be submitted.

Plunketts Creek (Lycoming County), directly west of Ricketts Glen has been prepared and may or may not be submitted.

Studies are being made of probable Waysides and several reports on these will doubtless be submitted before May 1.

Hoping that the above gives you the information desired, we are

Very truly yours

MELVIN B. BORGESON
Regional Officer

By: JOHN F. NESmith
Regional Projects Manager

Dictated but not read.
Sirs:

We enclose three copies of the Preliminary Report for this project. You will note that certain changes in connection with the boundaries have been made by Mr. Southwick. These have been incorporated in a supplement sketch which is attached to the report as submitted.

You will note that the Lake Shore and Michigan Southern R.R. has a single track freight road running along Sandy Creek Valley. This, shows very little signs of use and we are very sure that the very occasional use which it may receive will not hinder the development of the area.

The proposed project has been recommended by Mr. Ralph M. Bashore, Secretary, Department of Forests & Waters, Mr. Alexander Fleisher, Consultant Director of the State Planning Board, and Mr. B. G. Southwick, Regional Assistant, Agricultural Adjustment Administration. We concur with these opinions and recommend that the area be approved for land acquisition.

Yours very truly,

MELVIN E. BORGESON
Regional Officer

By:

JOHN I. NEASMITH
Regional Projects Manager
Second Regional Office,
State Park Bldg.,
72 West Pondfield Road,
Bronxville, New York,

Attention: Mr. J. I. Neasmath.

Subject: Preliminary Report – Sandy Creek Area, Pennsylvania.

Gentlemen:

We have received the Preliminary Proposal for the Sandy Creek Area in Venango County, Pennsylvania, which was submitted to us in triplicate under date of April 16.

This report is being studied, and you will be notified whether it is approved for further investigation.

Very truly yours,

Conrad L. Wirth,
Assistant Director

By:

M. C. Huppuch,
Supervisor of Recreation Demonstration Projects

cc: Mr. Borgeson
cc: Mr. Lansill
MEMORANDUM TO: The Director of the Land Program.

FROM: The National Park Service.

PROJECT: Preliminary Proposal - Sandy Creek Area, Venango County, Pennsylvania.

This project contemplates the acquisition of approximately 6,000 acres located in Venango County, Pennsylvania, to be developed as a recreational demonstration project of the Land Program. There are six hundred thousand people living within fifty miles of this proposed project. The Pennsylvania Department of Forests and Waters has indicated its willingness to accept the responsibility of maintenance and operation of this area. The proposed area is endorsed by the State Planning Board.

Regional Assistant E. G. Southwick has inspected the proposed area and has designated it as submarginal farm land.

The National Park Service approves and recommends this proposed project for your consideration. The project, if approved, will be known as Pennsylvania R-9.

For the Director.

(SGD) E. A. Pesonen

E. A. Pesonen,
Acting Assistant Director

Approved for Investigation:

John S. Lansill

Date:

Enc. 863189
2 cc: Mr. Borgeson
cc: Mr. Lansill
DeGert
MR. DEGELLEKE:

SUBJECT: Sandy Creek Area, Pennsylvania.

This seems to be a natural, even to the enthusiastic OK of Mr. Southwick.

The photographs exhibit recreational possibilities galore. The railroad cutting through the area along the creek is unfortunate but perhaps might act as a natural barrier in the development.

P.C.

Croft
My dear Mr. Secretary:

Attention: Mr. Conrad Wirt

The Department of Forests and Waters of the State of Pennsylvania I understand has recommended to your National Park Service the erection of a sub-marginal area in Pennsylvania, known as Sandy Creek.

I believe this to be a most worthy project, and I will appreciate it if you can act favorably thereon.

Sincerely yours,

[Signature]

Hon. Harold L. Ickes,
Secretary of the Interior,
Washington, D.C.
UNITED STATES
DEPARTMENT OF THE INTERIOR
OFFICE OF THE SECRETARY
WASHINGTON

MAY 11 1935

Hon. Joseph F. Caffey,
United States Senate.

My dear Senator Caffey:

Secretary Ikos has asked me to reply to your letter of May 6 regarding the establishment of a recreational demonstration project in the Sandy Creek area in Pennsylvania.

This project has been recommended for establishment by the National Park Service, but as the activities of the Land Program have recently been transferred to The Resettlement Administration, it is possible that there will be some delay before action will be taken.

Sincerely yours,

(SGD.) HARRY SLATTERY
HARRY SLATTERY
Personal Assistant
to the Secretary

MCH:RHE:Jk
THE LAND PROGRAM
FERA
PRELIMINARY REPORT
RECREATIONAL DEMONSTRATION PROJECT
PROPOSED
SANDY CREEK AREA
PENNSYLVANIA
U.S. DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
STATE PARK DIVISION

SUBMITTED BY
REGIONAL OFFICE
WHITE PLAINS, N. Y.
Pennsylvania                          Proposal No. R-9

SANDY CREEK AREA

Comments of Arthur W. Ayers, 5-17-35

Mr. Dreier has prepared a summary of the proposal.

Recommendations:

1. That the proposal be approved and that investigational work be started as soon as the Regional Officer has submitted a budget for investigational work (Form SL No. 8).

2. That the Regional Officer be requested to prepare and submit Form SL No. 13 and a brief summary of development work to be made available.
May 15, 1935

MEMORANDUM

TO Mr. Clayton

RE: Preliminary Proposal for Sandy Creek Recreational Project

This preliminary proposal was submitted to Mr. Lansill's office at the end of April, and is now re-submitted to Dr. Gray for approval of field investigation. It is one of several projects planned in cooperation with the Pennsylvania State Planning Board, and is located with particular reference to the recreational needs of the northwestern portion of Pennsylvania.

Six thousand (6,000) acres are proposed for purchase, at an average price of $12. per acre.

Six hundred thousand (600,000) people live within fifty miles of the area, and are in need of recreational facilities.

The area is submarginal for agricultural use, according to Assistant Regional Director Southwick, (letter in proposal) and is admirably adapted for recreational development.

The Pennsylvania Commissioner of Forests and Waters, Mr. Ralph M. Bashore, has expressed his approval of this project and expresses confidence in the ability of the state to lease the area from the Federal government after pending legislation has been passed.

The project compares favorably with other Pennsylvania recreational projects already approved by the Land Program. I recommend that approval be given for the setting up of a project staff in the field and the carrying out of land acquisition work.

[Signature]

John Dreier
May 13, 1935,

Mr. Conrad L. Wirth, Assistant Director,
National Park Service,
Department of the Interior,
Washington, D.C.

Dear Mr. Wirth:

I wish to acknowledge receipt of one copy of the Preliminary Proposal for the following Park Projects from your office:

3. California R-2, Laguna Mountain Meadows.
4. Mississippi, Jackson Industrial Recreational Area.
5. Missouri R-8, Lewis County Recreational Area.
7. Pennsylvania R-2, Proposed Weiser, South Mountain Area.
8. Pennsylvania R-8, Proposed Sandy Creek Area.

Thank you for having transmitted this material to us.

Sincerely yours,

C. F. Clayton,
Assistant to the Chief
In Charge of Projects.

DZ
CG: Mr. Denny
Mr. Hart
MEMORANDUM FOR: The Director of the Land Program.

FROM: The National Park Service.

SUBJECT: Preliminary Proposal - Sandy Creek Area, Venango County, Pennsylvania.

This project contemplates the acquisition of approximately 6,000 acres located in Venango County, Pennsylvania, to be developed as a recreational demonstration project of the Land Program. There are six hundred thousand people living within fifty miles of this proposed project. The Pennsylvania Department of Forests and Waters has indicated its willingness to accept the responsibility of maintenance and operation of this area. The proposed area is endorsed by the State Planning Board.

Regional Assistant B. G. Southwick has inspected the proposed area and has designated it as submarginal farm land.

The National Park Service approves and recommends this proposed project for your consideration. The project, if approved, will be known as Pennsylvania R-9.

For the Director.

Conrad L. Wirth,
Assistant Director

Approved for Investigation:

L. C. Gray

Date:

Enc. 491982

cc: Dr. Gray
PROPOSED
SANDY CREEK AREA
PENNSYLVANIA
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UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
STATE PARK DIVISION
72 West Pondfield Road
Bronxville, New York.

April 3, 1935.

State Park EcW
National Park Service
Washington, D. C.

Subject: Proposed Sandy Creek Area,
Venango County, Pennsylvania.

Sirs:

This area is hereby recommended for land acquisition.

It is readily accessible by main arterial highways and serves
a population of approximately 600,000 people within a radius
of 50 miles. The land is definitely submarginal for agriculture.
Generally speaking, this land is absolutely forest land
and should never have been farmed. Buildings are in need of
repair and living conditions are deplorable.

In Venango and surrounding counties, no provisions now exist
and none are contemplated for proper recreational facilities,
particularly, for the large percentage of the population which
are in the low income group. The establishment of recreational
areas is therefore urgently needed.

The topography is, in general, a plateau intersected by deep
valleys and streams. This type of topography together with
the tree growth make possible a great variety of recreational
developments of all types.

Very truly yours,

[Signature]

[Dwight B. Moreland]
Regional Officer
The Land Program
Federal Emergency Relief Administration
Washington, D. C.

Gentlemen:

Subject: Sandy Creek Area
Venango County

The field staff of the State Planning Board of Pennsylvania has spent a considerable amount of time in considering possible locations for recreational areas in Pennsylvania.

In view of the many conditions in Western Pennsylvania affecting the selection of recreational areas such as density of population, scarcity of unpolluted water, etc. we feel that the Sandy Creek Area is particularly desirable.

Very truly yours,

[Signature]

Alexander Fleisher
Consultant Director

P:R
COMMONWEALTH OF PENNSYLVANIA
DEPARTMENT OF FORESTS AND WATERS
HARRISBURG

March 20, 1935

The Land Program,
F.E.R.A.
Washington, D.C.

Dear Sirs:

In re: Proposed Sandy Creek area
located in Venango County

The Sandy Creek proposed recreational area has
been submitted to me and I have gone over the same and approve
its acquisition on behalf of the Pennsylvania Department of
Forests and Waters.

I understand that the U. S. Government will pur­
chase this land in the name of the Federal Government, and I
understand further that this proposed area will be developed
within the limits of the appropriations for recreational pur­
poses, and be turned over to the State either by lease or gift
for the State to maintain and operate.

The State of Pennsylvania under its present law
is not able to take lands under lease, but an Act of Assembly
has been introduced to the present Legislature, which will
correct this situation and I feel confident that it will be
speedily passed, so that the maintenance and development
of areas such as this for recreational purposes might be con­
tinued in accordance with the plan of the National Resources
Board.

Yours very truly,

Ralph W. BASHORE
Mr. Melvin B. Borgeson  
District Officer  
National Park Service  
72 West Pondfield Road  
Bronxville, N.Y.  

Subject: Proposed Sandy Creek Area, Penn.

Dear Mr. Borgeson:

I inspected this area carefully on March 26 with Don H. Graham. It was possible to go over some roads that were impassable earlier and therefore make a rather careful inspection of the area. I have tried to show on the accompanying map the roads that no longer exist, and also the good and poor farm sections in the vicinity of this area.

I am willing to recommend the investigation of this proposed Sandy Creek Area with the understanding that it is neither possible or desirable to purchase all the land along the State highway around the Village of Springville, or along the same road (Route 76) at the northern part of the area. This area in general represents two hilly plateau areas separated by Sandy Creek that runs thru a rather steep wooded valley. The farm land is on the plateau areas and much of it is very poor where the soil is sandy and rocky. At the northern end of the area there is good farm land beyond Congress Hill School. This area of good farm land is not needed in any way for adequate development.

In my judgment this Sandy Creek area is the most feasible and desirable of the three that I have inspected in the north western part of Pennsylvania. I believe there is no reason to expect serious difficulty in acquiring adequate control of several branches of Sandy Creek and sufficient area so that an excellent recreational area can be developed. The percentage of occupied sub-marginal farm land will be very small and the number of families involved not very large. The actual details and problems concerned can only be determined by a rather detailed investigation which I recommend be undertaken as soon as possible.

Very truly yours,

B. H. Southwick
Regional Assistant
II. REPORT
THE LAND PROGRAM
F. E. R. A.

PROPOSED SANDY CREEK AREA
Located in
Venango County
PENNSYLVANIA

SCHEDULE I.

A. General
1. Name of Area
   The suggested name for this area is Sandy Creek because of its bordering on Sandy Creek, a beautiful fresh water, meandering stream.

2. Location
   This area is located in Sandy Creek and Victory townships in the County of Venango, Pennsylvania.

3. Acreage
   All available data indicates that it should be easy to acquire six thousand acres in this suggested area.

4. Nature of Ownership
   The area suggested for purchase is all privately owned. On the southwest side of Sandy Creek and west of Pennsylvania Route #8 (the western boundaries of this suggested
area) there is a state owned game preserve. On the north side of Sandy Creek, bordering the western edge of this area, is a State owned institution known as the Polk School for Insane.

5. **Probable Price per Acre**

The total assessed valuation for 5,016 acres in Victory Township amounts to $33,600 or 6.69 per acre, which indicates that this land should be acquired at approximately $10.00 per acre. Tax assessment books of Sandy Creek owners in the area indicate an average assessment of $8.20. This leads one to believe that land should be acquired for approximately $12.00 per acre average. Indications are, from various owners, banks, etc., that the land and improvements in this suggested project should all be acquired for $15.00 or less per acre average. From the courthouse it is learned that many of the properties are far behind in taxes and that possibly many properties will be sold this year for taxes. A few of the properties have been taken over by local banks. There are relatively few improvements amounting to anything, so it should not raise the average of the whole to more than $15.00 per acre.

6. **Accessibility**

a. **Highways**

This area is readily accessible by the Pittsburgh Road, known as Pennsylvania highway #8 which is one of the main north and south arterial
highways in Western Pennsylvania. Route #8 runs directly through the suggested area. The lakes to seas highway #322 and state highway #62 intersect highway #8 at Franklin which is four (4) miles from the area. Along the northeastern boundary of the area is a Pinchot Macadam road #237 which also makes the area more readily accessible from route #8.

b. Railroads

The Lake Shore and Michigan Southern R. R. has a single track (apparently for freight only) running along the Sandy Creek Valley. Same would not hinder development of the area. The Erie and the Pennsylvania R. R. have lines into Franklin, Pa. The area is not accessible by water.

7. Distances from Large Centers of Population

<table>
<thead>
<tr>
<th>City</th>
<th>Miles</th>
<th>Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>Franklin</td>
<td>4</td>
<td>10,254</td>
</tr>
<tr>
<td>Oil City</td>
<td>10</td>
<td>22,075</td>
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<td>Butler</td>
<td>40</td>
<td>23,568</td>
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<tr>
<td>New Castle</td>
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<td>Meadville</td>
<td>30</td>
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<td>Youngstown</td>
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<td>170,002</td>
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<tr>
<td>Sharon</td>
<td>40</td>
<td>25,908</td>
</tr>
<tr>
<td>Clarion</td>
<td>27</td>
<td>3,201</td>
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</tbody>
</table>

Within a radius of 50 miles of the area, there is a population of over 600,000 people. Within a radius of 25 miles, there is over 125,000 people—Venango County has a population of 63,000 people.
8. **Reason and Need of Area and Development**

In Venango and the surrounding counties, there is no provision made and none contemplated for a proper recreational area. The large percentage of people are in the low income groups (working when possible in the oil fields and small manufacturing plants, and refineries.) A considerable number of the total population live in rural sections. With conditions as they are, they have much time on their hands and there is no provision made for proper places to recreate. The establishment of one of these recreational areas is greatly needed.

B. **Number of Families, Occupations, Relief, etc.**

The population of Venango County is 63,000 people. From the relief department figures, 19% of these people are on relief. In Sandy Creek township there are 448 people on relief out of the 1079 population. In Victory township 151 of the 201 people are on relief. The average family is between 4 and 5 people. The exact number of these families living on the area proposed is not known at this time. It is felt that $\frac{1}{4}$ of these are living on the area, however. Most of these people have previously worked in the oil fields.

C. **Agricultural Status: Submarginality; Distress**

There is no question about this land being submarginal for agriculture. Generally speaking this land is absolute forest land and never was good farm land. The soil is stony and shallow. Open fields on which farming
is attempted is depleted of fertility. The low forms of vegetation are very much in evidence on abandoned fields, showing definitely that the land is submarginal for agricultural use. Buildings on these farms are in need of repair and in many cases conditions are deplorable. All this gives a definite picture of the area.

D. Land Use

Of the area proposed, approximately 25% is open type on which farming has been attempted. It is very doubtful whether more than 10% is now being farmed, that is tilled for crops. The remaining 15% of this 25% is, or has been used for pasture land. The remaining area of the proposed is forest land. Most of the merchantable timber has been cut off and it is now grown up in second growth approximately 30 years of age. These woodland areas are on all the steeper slopes, refer to map.

E. Schools

There is only one school on the area and it is very likely that the purchase of this land and the rehabilitation of the people living on same would be the means of closing said school, which would be a saving to the township.

F. Roads

The roads of the inner area are all dirt of the most secondary nature. They all are in a very bad state of repair. Many of them are already in the process of abandonment and are no longer being maintained by the
township. These roads are sandy and gravel in nature and in the summer months would be passable with little work on same, but apparently due to abandonment of many farms they are no longer being maintained. Acquisition of these lands, and the rehabilitating of the people living thereon, would allow the complete abandonment of some of these roads, which would mean a saving to the township.

G. Topography, Soil, etc.

The topography of this area is generally a plateau approximately 1500' elevation but by many deep valleys, from the meandering of the Allegheny River, Sandy Creek and many smaller streams. These valley floors are about 950' at the Allegheny River rising to 1000' in the bed of Sandy Creek on the area proposed. The hillsides in the creek valleys proper are rather steep and abrupt. Sandy Creek is a good sized fresh water stream (fish in same). Nicholson and Victory Run are typical mountain type trout streams. There are many fresh water springs over the entire area, for drinking purposes. The soil of the area is generally stony and sandy on the more level areas and rocky on the steeper hillsides.

H. Recreational Development Possibilities

Owing to the ready accessibility, topography, tree growth, many fresh water streams, etc. the recreational development possibilities are innumerable. There are large numbers of sites on the high plateaus, overlooking the
the valleys where camping units, day picnic areas, large play fields, etc. could be developed. Bathing facilities and beach development is very promising along the banks of Sandy Creek. A wonderful system of nature trails, and bridle paths could be laid out and developed. The entire area is very scenic with many local spots of extreme beauty.
Total Population within 50 Mile Radius of Sandy Creek Area 627,889
SANDY CREEK
BOUNDARIES AS RECOMMENDED
BY MR. SOUTHWICK
SEE PHOTOSTAT PRINTS FOR
LOCATION OF PHOTOS
1. View up Sandy Creek Valley.

2. Sandy Creek Valley.
3. Highway above Sandy Creek

4. Shack along Sandy Creek
5. Sandy Creek above Highway Bridge showing Railroad and Highway.

6. Sandy Creek.
7. Sandy Creek. Showing possible camp area.

8. Detail of camp area along Sandy Creek.
9. Nicholson Run

10. Nicholson
11. Sandy Creek.

12. Submarginal Fields along main highway.

13. Submarginal farm.
14. Same Farm as No. 13

15. Submarginal Fields

16. Poor road and Submarginal fields
17. Submarginal farm building

18. Fields and cut-over woodland near edge of area.

19. Farm in area.
LAND PROGRAM DIVISION

SANDY CREEK, PA. R-6 [9]

Entirety
Preliminary Investigations - Venango County, Pa.

Area No. 4, Mineral Twp. Area - The suggested area along South Sandy Creek in Mineral Township is well situated for a recreational project area. The farms are definitely submarginal, and the area possesses fairly good development possibilities. However, it was found that the property of the State Game Preserve includes practically all the proposed area and controls all of the fresh water streams so that this area is disqualified.

I believe that the county contains other possibilities, however, as there seems to be quite an amount of poor farm land and plenty of interesting topography and streams. Perhaps at a later date an area may be selected here.

A summary report of the county as a whole will be made upon the completion of the investigations in the county.

J.H. Caldwell.
Principal Project Investigator.