Superintendent’s Annual Report
Fiscal Year 2005
The former Mineral Range Railroad Depot once served as the arrival point for thousands of immigrants to the Copper Country. Today, it sits vacant awaiting rehabilitation within the boundaries of the Calumet Unit of Keweenaw National Historical Park.
Superintendent’s Annual Report
Fiscal Year 2005

Keweenaw National Historical Park
Michigan

Produced by the Keweenaw National Historical Park
National Park Service
U.S. Department of the Interior
The Calumet Theatre, the oldest municipally owned theater in the United States, stands over Calumet's Sixth Street.
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The former general office building for the Quincy Mining Company is today owned by the National Park Service as part of Keweenaw National Historical Park.
Fiscal year 2005 saw many park programs continue the transformation from the planning stages of prior years to implementation. Milestones of park activities from October 1, 2004 to September 30, 2005 are as follows:

Fiscal

Park Operating Funds (ONPS) – The park’s total ONPS Base amount was $1,444,648 prior to National Park Service and Midwest Regional Office assessments that resulted in actual park allocated dollars of $1,410,755. The park’s fixed costs (personal and non-personal services) amounted to 80.83% of those park’s allocated funds. Park funds were programmed to support a joint administrative support collaboration with Isle Royale National Park at $71,402; Information Technology and Facility Management Support System assistance from Pictured Rocks National Lakeshore at $45,000; and Cooperative Agreements amounting to $138,000 entered into with the following park partners: Keweenaw National Historical Park Advisory Commission ($33,000); Main Street Calumet ($10,000); Quincy Mine Hoist Association, Inc. ($50,000); and Copper-town USA ($45,000).

Cyclic Maintenance (CM) and Cultural Resource Preservation Program (CRPP) Funds: The Park received a total of $345,117 for CM and CRPP funding for the following projects: Develop Resource Stewardship Plan ($10,000); Stabilize Warehouse ($50,500); Remediate Mold Infestation – Quincy Mining Company records [Wei T'o] ($31,000); Stabilize Quincy Mining Company Ruins ($123,650); Fire Suppression in Archival Facility ($129,967).

Repair/Rehab Funds: The Park received a total of $108,000 for Repair/Rehab funding for the following projects: Stabilization/Rehabilitation of the Quincy Mine Office ($100,000); Project Support for FMSS ($8,000).

Challenge Cost-Share Funds: The Park received a total of $18,000 for Challenge Cost-Share funding for the following project: Construct two ADA compliant tram platforms for cog-wheel tram/underground mine tour at the Quincy Mine Hoist facility.

Youth Conservation Corp: The Park received funds amounting to $14,184 to support its YCC summer employment program.

Construction and Pre-Design Funds: The Park received a total of $2,490,069 for Construction and Pre-Design funding for the following projects: HPTC-managed projects ($2,123,025 – Union Building, and $7,044 – C&H Administration Building); A&E work for the C&H General Office Building ($212,200); Historic Structures Report for the Keweenaw History Center ($73,900); and Historic Structures Report for the Quincy Pay Office ($73,900).

Alternative Transportation Study: The Park received funds amounting to $75,000 to complete the Alternative Transportation Market Demand and Financial Feasibility Study.

Volunteer-In-Park: The Park received support funding for its VIP program totaling $4,758, including $4,000 from the National Park Foundation.

Statutory Aid: The Park received funding in the amount of $788,886 for Statutory Aid support of the Main Street Calumet program.

Parks-As-Classrooms: The Park received a total of $15,700 to develop Lesson Plans for the “Teaching with Historic Places” program through Parks-As-Classrooms.

Park Acquisition Funds (Lands) projected to be carried over to FY05 in the amount of $595,584 were reduced by a $450,000 rescission resulting in an authorized carryover amount of $145,585. These funds were reduced by expenditures of $95,587, resulting in a final available balance of $49,998.

Total funds authorized for park purposes in FY05 amounted to $5,713,673.
Superintendent’s Annual Report FY 2005

IIa5 – Historic Structures on the LCS
The Quincy Mining Company Dry House Ruins (QDHR-1), Quincy Mine Office Building Ruins (QDHR-2), Quincy Worker House Foundation Ruins (QDHR-3), Franklin School Foundation Ruins (QFSR-1), and the Quincy Pay Office Site Ruins (QPOR-1) are all in good condition as a result of the ruins stabilization project implemented by NPS masons during the summer of 2005. The Union Building exterior rehabilitation was executed under contract, with a project completion date scheduled in early FY06 (November 2005). Masonry restoration was initiated at the Quincy Mine Office with particular attention paid to cleaning and repairing the south chimney. Minor interior improvements to the first floor, east wing of the Calumet & Hecla (C&H) General Office Building were implemented to accommodate staffing needs. Minor repairs to the first floor windows and concrete floor were implemented at the C&H Warehouse No. 1. The fire suppression system planned for the C&H Library was not implemented in FY05. The only bid received for the work was over the allotted budget. The fire suppression project is currently being rebid and planned for implementation in FY06.

IIa05 – Other Historic Structures
Keweenaw NHP’s Preservation Services Division provided technical and design assistance to park partners and Cooperating Sites with significant historic architectural resources. The park’s historical architect served as Architectural Advisor to the Village of Calumet Historic District Commission, assisting in the design review process and consulting with property owners located in the district. Design Guidelines for the historic district were refined and submitted to the State Historic Preservation Office (SHPO) for review and comment. Assistance was provided to the Main Street Calumet Design Committee.

IIb2C – Historic Structures on the List of Classified Structures (LCS)
The park’s Preservation Services Division has consulted with Midwest Regional Office (MWRO) Cultural Resources staff to update information on the LCS.

IIb02C – Historic Structures Inventoried
Documentary drawings for the C&H Library and the Quincy Mine Office were updated and revised as a component of producing the respective Historic Structures Reports, Part 1. Historical research and architectural feature inventories were produced. Documentary drawings were developed for the C&H Warehouse No. 1.

IVa10A – Condition Assessments
Comprehensive Condition Assessments were performed for all 10 LCS historic resource assets in the park through use of VIP professional consultants and assistance from Pictured Rocks National Lakeshore’s Facility Management Software System (FMSS) Program Manager; there were significant improvements to several major park assets in FY05.

IIa07 – Other Cultural Landscapes
During the course of the Union Building exterior rehabilitation project, the associated landscape was rehabilitated, thereby achieving the park’s primary goal for IIa07 for FY05. Additional work accomplished throughout the year included: vegetation removal/brushing as part of the ruins preservation project on Quincy Hill; implementation of a Challenge Cost Share project that provides two (2) accessible tram loading platforms at the Quincy Mine Hoist, for which the park’s landscape architect provided design services and project oversight; completion of the Cultural Landscape Inventory (CLI) for the C&H General Office Building, the former C&H Public Library and C&H Warehouse No.1; 90% completion of the CLI for the Union Building; landscape design assistance to the Laurium Manor Inn; site cleanup assistance for Old Victoria; and technical assistance to the Cooperating Sites and other park partners throughout the community. The park’s signage program, which involves partners across the 100-mile stretch of the Keweenaw Peninsula, received much attention in FY05. Preliminary concepts and designs were produced and presented to park partners as well as Harpers Ferry Center and the Michigan Department of Transportation. Development of the signage plan remains a practical, feasible goal, but will require additional time to implement.

IIb02B: Cultural Landscapes Inventoried
Three (3) of five (5) cultural landscapes at Keweenaw NHP were inventoried and certified including the former C&H General Office Building (park headquarters), the former C&H Public Library (Keweenaw History Center), and the C&H Warehouse No. 1. Work on the Union Building property was 90% complete by the end of the fiscal year.
Park masons begin the work of stabilizing the former Quincy Dry House.

Ib01 – Natural Resource Inventories
The park submitted a project statement into the Project Management Information System (PMIS) to initiate a vegetation study for 130 acres of park-owned lands. The park conducted meetings to develop a Resource Stewardship Plan, which identified other natural resource inventories to be addressed.

Ib2A – Archeological Sites Inventoried
The park has submitted a project statement into PMIS for a comprehensive archeological inventory and evaluation to be completed through a Cooperative Agreement with a primary park partner. The park currently has four sites listed in the Archeological Sites Management Information System (ASMIS).

Ia6 – Museum Collections Standards
The park has 6 facilities listed on their 2005 Checklist for the Preservation & Protection of Museum Property that are associated with park museum collections. One facility is not park-owned, but houses collections on loan to the park. Of the 229 standards applicable to collections facilities, 125 have been met, and 104 deficiencies remain resulting in 54.6% of the standards being met. Park staff continued their regular schedule of housekeeping including environmental monitoring, an active Integrated Pest Management program, and cleaning all areas housing museum collections. The Museum Services staff has been working toward long term preservation and protection of the collection from the building envelope to rehousing discrete collections. Staff has participated in the design-development and review of a fire suppression system for the Keweenaw History Center, which is their primary collections facility. Staff has continually upgraded the integrity and security of storage areas.

Ib2D – Museum Objects Cataloged
In FY05 the park accepted 38 new accessions, prepared official paperwork, and entered them into the Automated National Catalog System (ANCS+). In FY05, 271 history objects were cataloged, and entered into ANCS+. In addition, 6,400 archival items were processed, arranged, described and entered into the ANCS+ Archives Module. The Museum Advisory Committee met to make collective decisions regarding new acquisitions, field finds, and salvaged collections. Catalog numbers were assigned to all collections. Archival materials continued to be processed, arranged, and described for the Foster, Ross, and Quincy Mine Company collections. Total number of museum collections held by the park to
date is 381,542. Park staff assisted the Village of Calumet in salvaging approximately 20 linear feet of archival records; the Community Church with appraising, organizing, and packing its archival records; and the Calumet Theatre with processing their archival collection.

Ib2F – Historic Research Baseline
The park’s Historic Resources Study (HRS) was completed. Issues regarding the content and formatting of the study were resolved. The park Historian continued to develop the oral history program, conducting ten (10) interviews; eleven (11) interviews were transcribed. The Historian also performed research and writing in a collaborative effort with the Michigan Technological University Archives to develop studies on immigration for the “Interior Ellis Island” project.

IIa1 – Visitor Satisfaction
Keweenaw NHP remains without a Visitor Survey Card program due to the absence of NPS owned & operated visitor facilities to accommodate the program. However, the Division of Interpretation & Education continued the operation of the NPS Information Desk at the Quincy Mine Hoist & Underground Tour facility, and established regularly scheduled interpretive programs with two seasonal staff, both at the Quincy facility and in downtown Calumet. Development and publication of the “Industrial Calumet” walking tour guide was completed as well as media projects for rack cards, the “Keweenaw Ingot” park newspaper, and the park’s website. The staff also provided assistance in brochure development to several of the park’s cooperating sites including Laurium Manor Inn, Quincy Mine Hoist & Underground Tour, and Old Victoria. They also provided interpretive training for the park’s cooperating sites and other park partners. The interpretive staff worked with local schools and teachers by offering trainings and curriculum development through Parks-As-Classrooms to develop a “Teaching With Historic Places” program. They also completed draft planning documents including an Education Plan, a Volunteer Handbook, and a Scope of Sales for the park’s cooperating association, Isle Royale Natural History Association. They strengthened the park’s Volunteer In Parks program with grants through the National Parks Foundation and REI.

The Division of Museum, Archives & Historical Services responded to 69 research requests from inside the park and 57 outside research requests, providing a variety of services including access and duplication of historic photographs, access to oral history interviews, archival records, and three-dimensional collections. The Division also responded to requests for technical assistance from park cooperating sites and community partners. Park staff gave 6 presentations to various groups including the Young Historians Program, Northland Consortium, the Bed & Breakfast Association of the Upper Peninsula, the Cooperating Sites Fall meeting, the Houghton Keweenaw Genealogical Society, and Finlandia University. A two-day workshop on Museum Basics was presented to fourteen (14) partners and cooperating sites.
IIb1 – Visitor Understanding
Keweenaw NHP remains without a Visitor Survey Card program due to the absence of NPS owned & operated visitor facilities to accommodate the program. However, with the creation of each new interpretive media product in 2005 (expanded and newly created web pages, self-guiding walking tour guide, rack cards, brochures, and an expanded park newspaper) visitor understanding continued to improve. Results of the 2004 In-Depth Visitor Survey were shared with the park in May of 2005 and clearly identified gaps in visitor understanding. These gaps have become park priorities and projects are currently underway to address these deficiencies in visitor understanding.

Visitor understanding was further improved with assistance of the Division of Museum, Archives, and Historical Services, which provided 69 interpretive tours of the Library building to 262 visitors. It also continued the Fourth Thursday in History program (10 programs with a total attendance of 890 people), including the Third Annual Local High School History Smackdown, which drew 238 people.

IVb2 – Facilitated Programs
Two visitor use assistant positions were upgraded to interpretive specialists resulting in regularly scheduled interpretive programs from June through August. This was the first time Keweenaw NHP offered formal interpretive programs led by park rangers. As a result of these rangers and a formally established interpretive program, public programs and attendance continue to increase on a steady basis. The attendance of 2,100 visitors at facilitated programs far exceeded the park’s projection of 1, 500 attendees.

IVb1A – Community Partnerships
Keweenaw NHP continued its development of community partnerships within public and private sector arenas. The most notable addition during FY05 is the relationship with the Copper Country Trail Advisory Committee. The park revised the committee’s Corridor Management Plan, which was instrumental in receiving the designation as a National Scenic Byway for the US-41 corridor from Houghton/Hancock north to Copper Harbor. The committee is comprised of 22 separate partner organizations. The park strengthened its relationships with its Keweenaw Peninsula partners through technical assistance services and in advisory capacities. The park made a concerted effort in developing criteria, applications, and an evaluation process to formalize its Cooperating Sites program, which is the primary vehicle for providing interpretive services to park visitors.

IIa2A – Visitor Accidents
There were no visitor accidents during FY05.

IIa2B – Visitor Fatalities
There were no visitor fatalities during FY05.

IVa6A – Employee Lost-time Injuries
There were no lost-time injuries to employees during FY05. The park’s safety program continued to evolve, with safety plans being developed, reviewed, and finalized by the park’s safety committee. The committee also established a schedule of e-safety messages as well as monthly staff meeting safety segments. A respirator program has been maintained for 7 park staff, which regularly maintained and used PPE as appropriate.

IVa6B – Continuation of Pay (COP) Hours
There were no COP hours during FY05.

IVa6C – Employee Fatalities
There were no employee fatalities during FY05.

IVa3 – Performance Plans
Performance plans for all Keweenaw NHP employees are linked to appropriate strategic and annual performance goals, and to position competencies.

With support from the Isle Royale Natural History Association, the park produced and published its first self-guided walking tour brochure for the former Calumet & Hecla Copper Mining Company industrial area.
The park engaged in the Resource Stewardship Plan process with partial funding from the Midwest Regional Office. The staff dedicated hundreds of hours to meet this commitment by developing park significance statements, inventories of current park conditions, management alternatives, and desired future conditions. The effort was suspended due to revisions of Director’s Order (D.O.) #2-1, and continues to await approval of the D.O.

Park staff participated in intensive planning sessions in preparation for the interior rehabilitation of the former C&H General Office Building, now park headquarters. The project was presented to the Development Advisory Board and received its approval. The Design and Development phase of the project was initiated.

A “Market Demand/Financial Feasibility Study for an Alternative Transportation System” report was finalized in September. The report was produced through a Cooperative Agreement with Michigan Technological University’s Department of Civil and Environmental Engineering.

Park staff provided consultation and technical assistance in the planning efforts underway for the new A.E. Seaman Mineral Museum facility, which is to be relocated from the main campus of Michigan Technological University to property adjacent to the Quincy Mine Hoist Association property within park boundaries.

Staff has also been involved in planning and compliance issues related to the construction of a new facility housing River Valley State Bank, to be located at a critical entrance point in the park’s Calumet Unit. The park assisted in the transfer of the bank’s downtown Calumet facility to the Main Street Calumet organization, providing stability to that vital park partner. The park was instrumental in influencing the bank’s decision to maintain a presence in its downtown location, thereby maintaining continuity for the community within its historic district.
Cooperative Activities

Cooperating Sites associated with Keweenaw National Historical Park in FY 05 included the following: A.E. Seaman Mineral Museum, Calumet Theatre, Copper Range Historical Museum, Coppertown USA, Delaware Copper Mine, F.J. McLain State Park, Fort Wilkins State Park, Hanka Homestead, Houghton County Historical Museum, Keweenaw County Historical Society, Keweenaw Heritage Center at St. Anne’s, Keweenaw Convention and Visitors Bureau, Laurium Manor Inn, Old Victoria, Porcupine Mountains Wilderness State Park, Quincy Mine Hoist and Underground Tours, and Upper Peninsula Fire Fighters Memorial Museum. Cooperating sites are integral to the interpretation of the park's story yet remain independent of the park.

The Preservation Standards section of the cooperating sites standards package was completed in FY05. With this section completed there will now be standards for Customer Services, Risk Management, and Preservation practices. The park’s Management Assistant led the Advisory Commission’s Partnerships Committee and park staff through an extensive process to jointly develop criteria and an application and evaluation process for selecting new cooperating sites. A great deal of personal interaction with the cooperating sites continued in FY05, including participation in several interpretive planning sessions for various sites. Calumet Theatre, Copper Range Historical Museum, Houghton County Historical Museum, Laurium Manor Inn, Old Victoria, and Quincy Mine Hoist requested and received technical assistance from park staff to improve their operations and services to visitors.

In cooperation with the Quincy Mine Hoist and Underground Tours, the park continued and expanded its NPS Visitor Information Desk operation in the anteroom of the Quincy Mine Hoist Gift Shop. The park upgraded its front line, uniformed visitor contact personnel to initiate interpretive programming, which has raised the level of the visitors’ experience and appreciation. Completion of accessibility projects have provided universal access for visitors to the mine’s gift shop and its cog-wheel tram for the underground tours. The tram platforms were an NPS Challenge Cost-Share project designed by the park’s Landscape Architect and implemented under his guidance.

The park’s partnership with the Main Street Calumet staff and volunteers. Park staff has served the Main Street efforts in numerous functions, but particularly in the areas of technical assistance and training. The park’s Preservation Services Division assisted Main Street with building assessments, establishing a preservation resource library, and by conducting workshops dedicated to historic preservation topics. The park also provided guidance for graphic arts design and production for Main Street promotion and organizational efforts.

The park established a relationship within the Copper Country Trail Advisory Committee, which worked for designation of a National Byway designation. Park staff revised the committee’s Corridor Management Plan, which was instrumental in the designation of the US-41 corridor from Houghton/Hancock north to Copper Harbor as a National Scenic Byway. The committee is comprised of 22 separate partner organizations. Park staff took the lead in the effort to develop signage that would accommodate partners along the full length and breadth of the corridor.

The park engaged in a comprehensive assessment and technical assistance program with Old Victoria, which is one of the park’s seventeen cooperating sites. The site is the oldest copper mining settlement on the Keweenaw Peninsula, Old Victoria required assistance with many aspects of its operation, including governance, housekeeping/maintenance, collections care, interpretation, and personal/non-personal visitor services. The assistance resulted in marked improvements of the site’s overall operation and continued viability.
Cooperating Associations

The park continued its association with the Isle Royale Natural History Association (IRNHA) by providing both general office and storage space in the Quincy Mine Office. IRNHA provided an initial printing of 5,000 copies of the park’s new walking tour guide, Industrial Calumet, at a value of $1,700 for the printing of the publication. IRNHA also established a sales outlet in the reception area of park headquarters and extended its sales outlets to include several of the Cooperating Sites. They also dedicated a seat on their Board of Directors to a representative specifically for Keweenaw NHP.

Lands

Keweenaw NHP did not acquire any lands during FY2005.

A Part 18 Lease between the George Wright Society and the park has provided funds for the utilities and maintenance of the Quincy Mine Office. The Society’s offices are located in the historic structure. The park also assesses Isle Royale National Park for office space in the building to house their Resource Management and Protection staff.

Issues of Significance

Significant progress was made in FY05 regarding the Quincy Smelter when the Environmental Protection Agency (EPA) Superfund and Emergency Response Divisions resolved and mitigated several environmental issues on site. The mitigation essentially terminated EPA’s involvement with the site and will now allow the site to be de-listed from the National Priority List on September 30, 2007. The State of Michigan concurred with this action and may allow the site to be de-listed sooner in order to access state Brownfield resources. The issue as to EPA’s determination the park is an operator of the site, and thus responsible for site cleanup costs, remained unresolved as of September 30, 2005.

Keweenaw NHP continued exploration of a joint facility for visitor orientation with Isle Royale National Park in the vicinity of the Quincy Smelter.

The park’s Advisory Commission continues to struggle with lack of adequate funding to meet the needs of the organization as envisioned in the park’s legislation. The park will continue to work with the commission and support additional funding in FY06 for its activities.

Advisory Commission

Members

Kathryn Bishop Eckert, Ph.D., At-Large
Susan Cone, Village of Calumet
Rev. Robert Langseth, Houghton County Board of Commissioners
Kim Hoagland, At-Large (Chair)
Paul Lehto, Charter Township of Calumet
Tom Nemacheck, State of Michigan
Clyde Raasio, Franklin/Quincy Townships

The Advisory Commission met four times (10/19, 1/18, 4/26 and 8/9) in FY05. Several meetings were conducted in Executive Session to discuss issues associated with development of the commission’s mission, goals, and objectives. A strategic planning process that began in FY04 continued throughout FY05 and will extend into FY06. The Executive Director’s position was temporarily eliminated, which resulted in a vacancy on the Main Street Calumet Board of Directors. The Advisory Commission employed the services of a private consultant to assist with the completion of the strategic planning process, and other administrative duties. The Commission continues to review and reconsider how the body will proceed.
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<td>Budget Analyst</td>
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*Denotes permanent employees

Located across the street from park headquarters, the former Calumet & Hecla Public Library is now known as the Keweenaw History Center and houses the park’s archives and museum collections.